



**An Roinn Iompair**  
Department of Transport



**Cumann Lucht Bainistíochta Contae agus Cathrach**  
County and City Management Association

## RSTG Conference 2024 15<sup>th</sup> May - Day 1

### Networking \ Exhibition & Coffee Break

We will resume at 14.25 pm

Session 3- Climate Adaptation, Rehabilitation of Roads Over Peat Guidelines,  
Regional and Local Roads Safety Statistics

### Chair Dominic Mullaney

14.30-14.50	Critical Infrastructure Routes & Climate Adaptation	Kevin Motherway & Brian Cross
14.50-15.10	Revision of the Roads Over Peat Guidelines	James Mc Crum - DoT, Oliver Brennan-Wicklow County Council
15.10-15.30	Road Safety Authority - Stats on RLR Network	Velma Burns - RSA



Join the Q&A session at [Slido.com](https://www.slido.com) and enter 5812867  
Or via the QR Code





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# ROADS Services Training Group

## LOCAL AUTHORITY ROADS CONFERENCE and EXHIBITION - 2024

Day 1-Session 3-Presentation 1

Kevin Motherway & Brian Cross

Sligo Radisson Hotel, Sligo, May 2024



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# CARO

Initiative of Local Government

Funded by DECC :

- ❑ **Build** on Experience & Expertise
- ❑ **Drive** Climate Action & Build Capacity within LA Sector
- ❑ **Coordinate** Engagement across Various Agencies and Government Departments
- ❑ **Translate** Sectoral Efforts to Local Level
- ❑ **Assist** in drafting and implementation of LA Climate Action Plans



# CARO Work Programme

-  Management & Governance
-  Adaptation
-  Mitigation
-  Communications & Citizen Engagement
-  Training & Education
-  Knowledge Development





# Climate Action

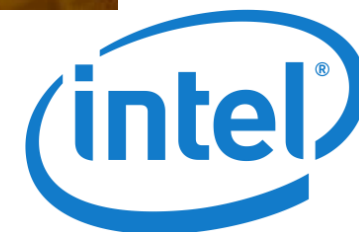
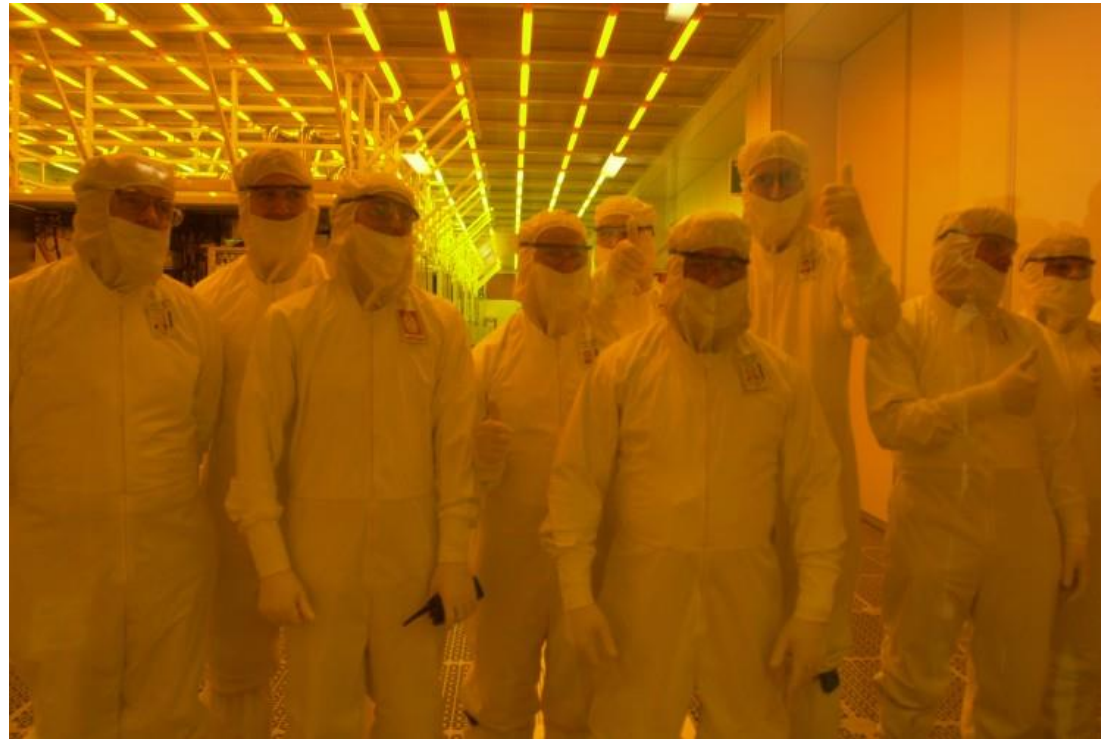
**Climate Mitigation** +

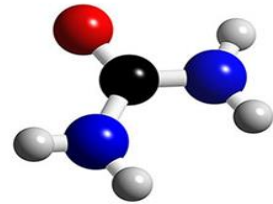
**Climate Adaptation**



# The Intel Parable

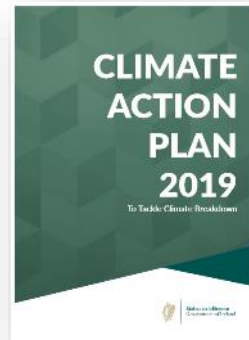
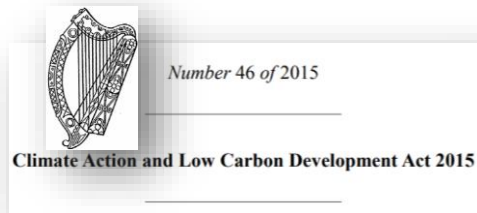
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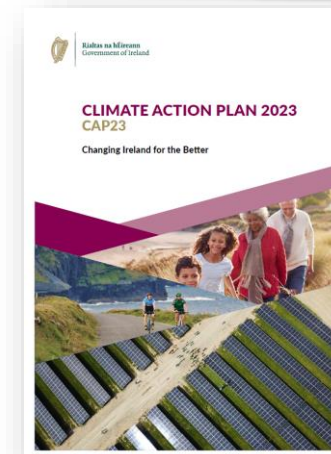
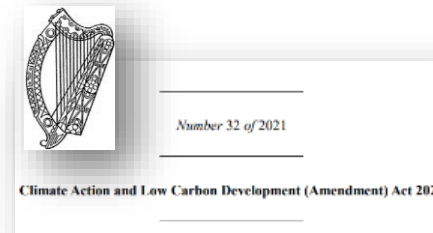
# Climate Action Policy Context



Strengthening



Under Review 2023



# Climate Action: Regional & Local Roads



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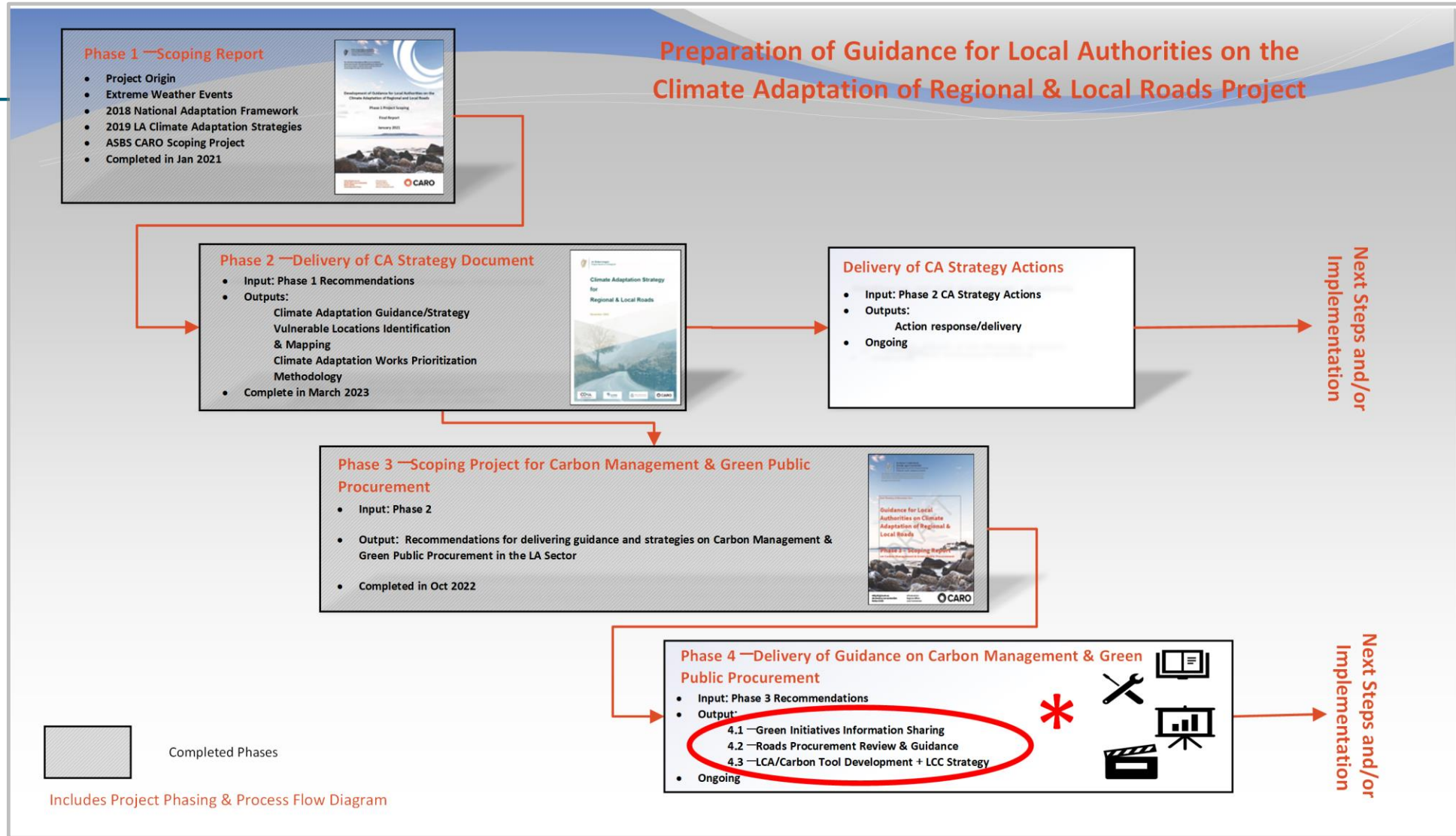


- Loss of road function
- Damage to road infrastructure
- Flooding
- Increased emergency events
- Service outages (e.g. power)
- Other social, environmental & economic consequences

**CARO is assisting the Local Authority sector by providing guidance and training to adapt to Climate Change impacts by:**

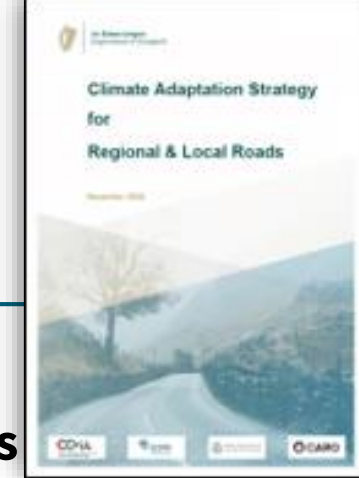
- Increasing infrastructure resilience
- Reduce carbon emissions
- Limiting loss of road function
- Enhancing management systems and processes
- Identify “Lifeline roads” CIR

# Project Outline



# Project Outputs to date

- 2021 Climate Adaptation Works Prioritization Methodology
- 2023 Climate Adaptation Strategy for Regional & Local Roads
- Input to EPA RAP by-product rules



## Ongoing Work

- Climate Adaptation Strategy for R&LRs – Implementation
  - ✓ Critical Infrastructure Routes (CIRs) (support role to DoTSO)
  - ✓ Geotechnical Asset Management Guidance
  - ✓ Common Failure Types (CFTs)
- Development of an LCA/Carbon **Measuring** Tool for R&LR Sector – ‘Embodied Carbon’, Pilot Project



NATIONAL BY-PRODUCT CRITERIA

Reference Number: BP-N001/2023

of the 3<sup>rd</sup> October 2023

## Pipeline Work

- Life Cycle Costing (LCC) /Whole Life Costing (WLC) Strategy/Guidance.....
- Guidance Document for Green Public Procurement & Carbon Management.....

# Local Authority Climate Action Plans

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31 LACAPS

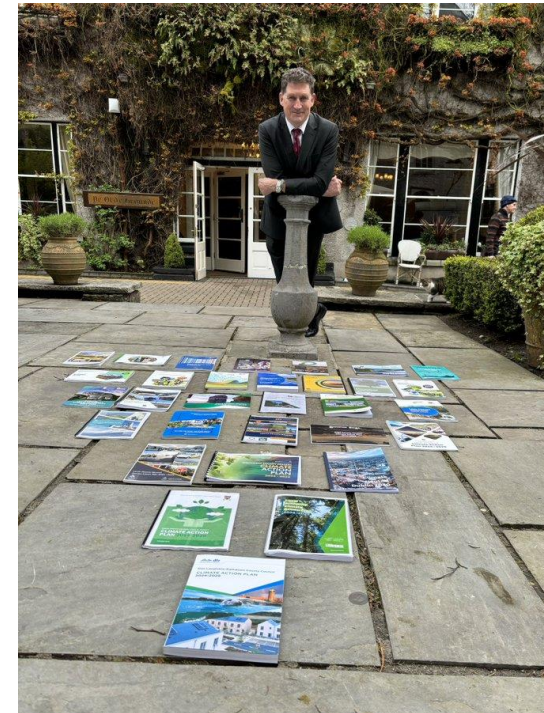
4 CARO regions

3,919 actions

395 stakeholders

57 themes

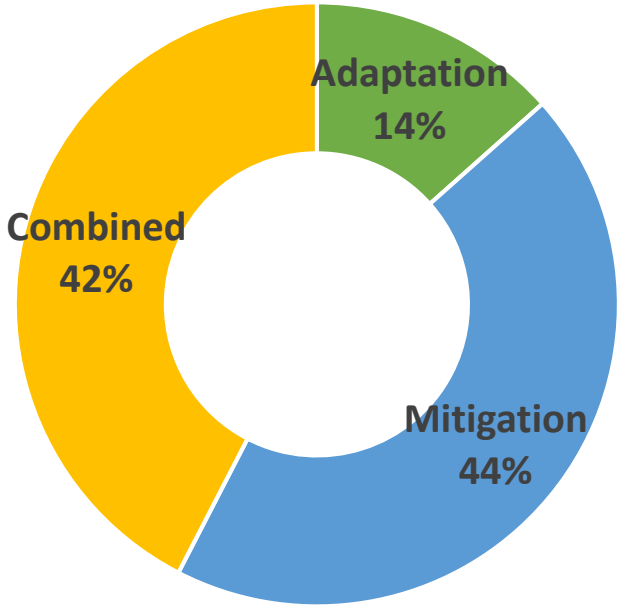
25 sectors



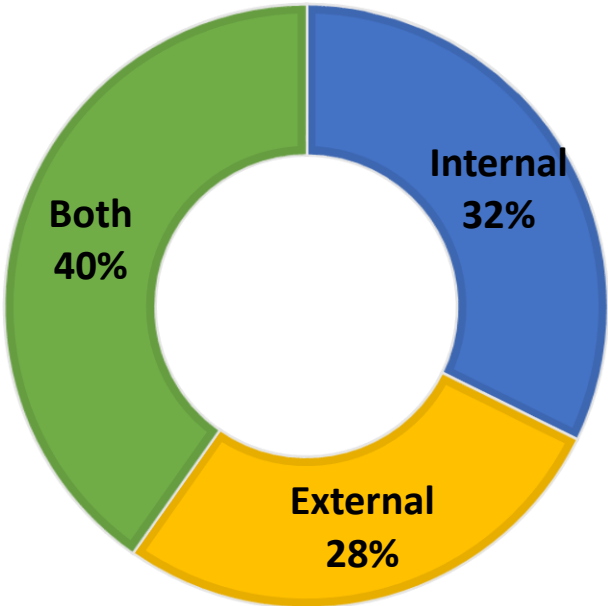
# LACAP - Overview

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### Adaptation / Mitigation



### Internal/External



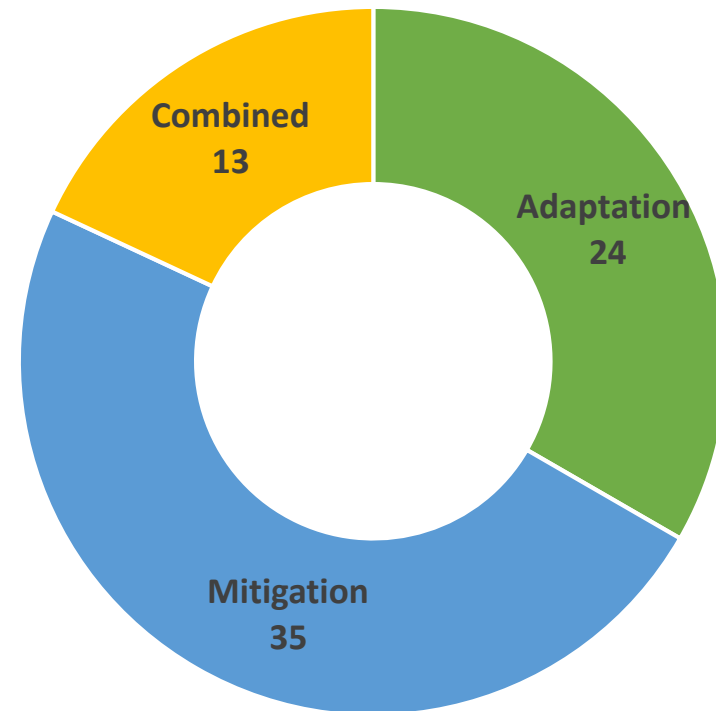
## LA CAP: Roads Actions

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3,919 LA CAP actions

72 Road-related actions

### Roads Actions



## LA CAP: Adaptation Actions

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Bridge Repair Programmes (6LAs)

Control Parking/facilitate modal shift

Continue to deliver Restoration Improvement (RI)  
Restoration Maintenance (RM) programmes

Review Winter Maintenance approach

Footpath maintenance

Drainage

Implement Climate Adaptation Strategy



## LA CAP Mitigation Actions

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Explore new Low Carbon materials

Explore cold recycled mixes / RAP

Identify areas for road space reallocation

Use of HVO in Road Fleet

Maintain a high standard of active travel routes by use (cleaning/Maintenance)

Review roundabouts for improvements: Consider Dutch style cycle lanes

Increase planting on roundabout centre

Speed limit review - 30km/hr on roads

## LA CAP Combined Actions (Mitigation/Adaptation)

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Undertake Risk Assessment on Climate Impacts

Explore ways to minimize expected increase in maintenance

Install sensors to gather active travel use

Incorporate Active travel measures into road improvement schemes

Implement alternative treatments for winter maintenance.....respond to weather warning appropriately

Increase planting on roundabout centres

Speed limit review – for safety & emissions

Participate in Rehabilitation of roads over peat working group



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## Thank You

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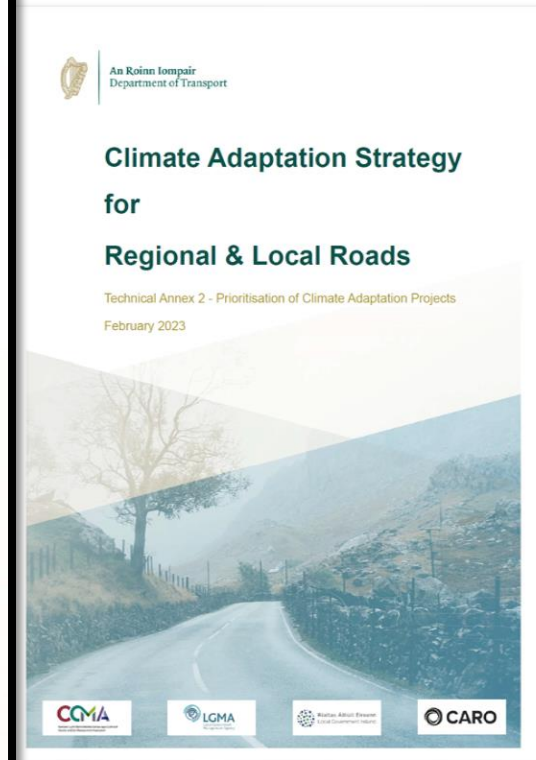
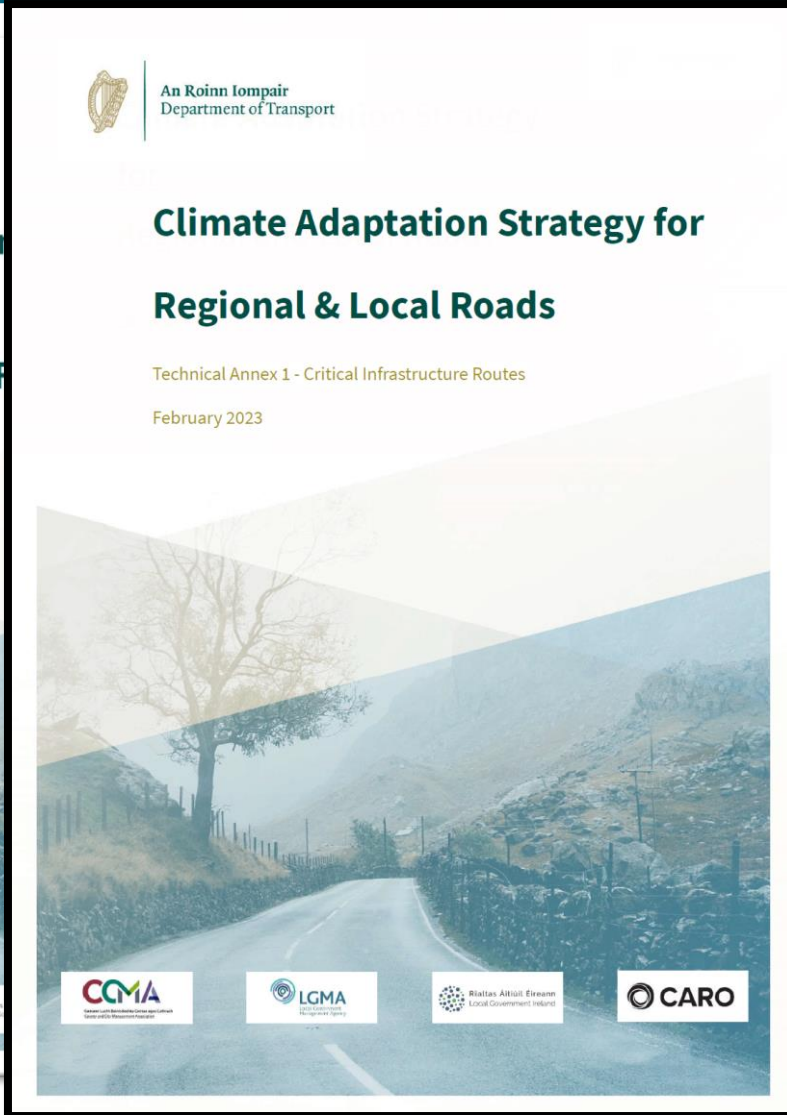
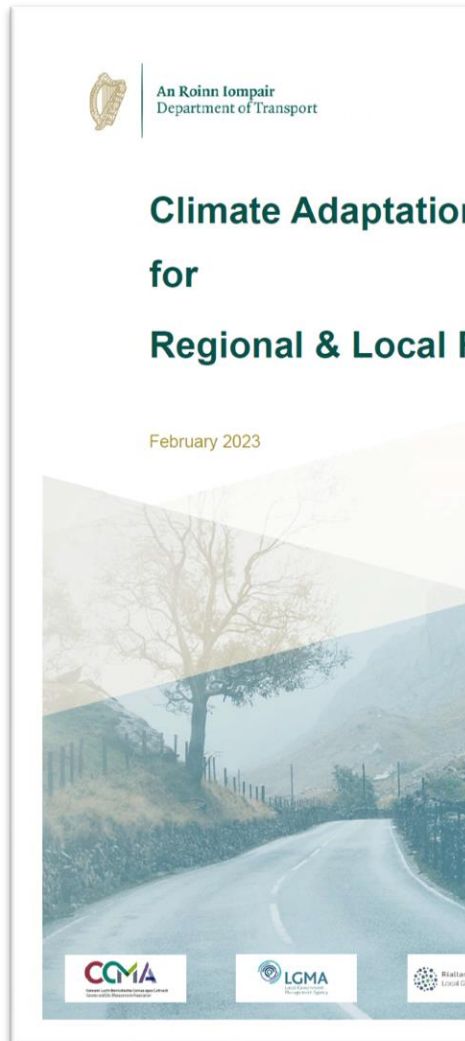
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# Climate Adaptation Strategy for Regional & Local Roads

## Technical Annex 1

### Critical Infrastructure Routes (CIR's)

Brian Cross  
Senior Executive Engineer  
Dept of Transport Support Office



# Action Responses

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Action 1 Drainage

Action 2 Climate Adaptation added Roads Asset Guidance

Action 3 Climate Adaptation added to Bridge Guidance

Action 4 Geotechnical Assets & Climate Adaptation

Action 5 MapRoad AMS & Climate Adaptation

Action 6 Vulnerability Mapping

**Action 7 Identify Critical Infrastructure Routes (CIR)**

Action 8 Climate Adaptation Prioritisation Methodology

Action 9 Monitor & Review



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# What are Critical Infrastructure Routes ?

## Answer CIR's

*Critical Infrastructure Routes are those parts of the Regional and Local road network which are of **greatest importance** from a social, economic or emergency response perspective.*

**Critical Infrastructure Routes Technical Annex 1**

# 'Greatest Importance' ?

## Strategic Facilities and the Methodology

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-  Hospitals
-  Airports/Airstrips
-  Electricity Generation
-  Fire Stations
-  Food Distribution Centres
-  Ports and Fisheries
-  Coastguard & Lifeboat Stations
-  LA Maintenance Depots



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# Critical Infrastructure Routes with Strategic Facilities



**CIR's  
Regional &  
Local Roads**



**Motorways and National Roads  
#Regionals**



CRITICAL INFRASTRUCTURE ROUTES IDENTIFIED IN CO. GALWAY			
No Identified	30	Approx. Total Network Length	6926 km
Total Length	131.90km	Approx. % of Network identified as CIR's	1.90%



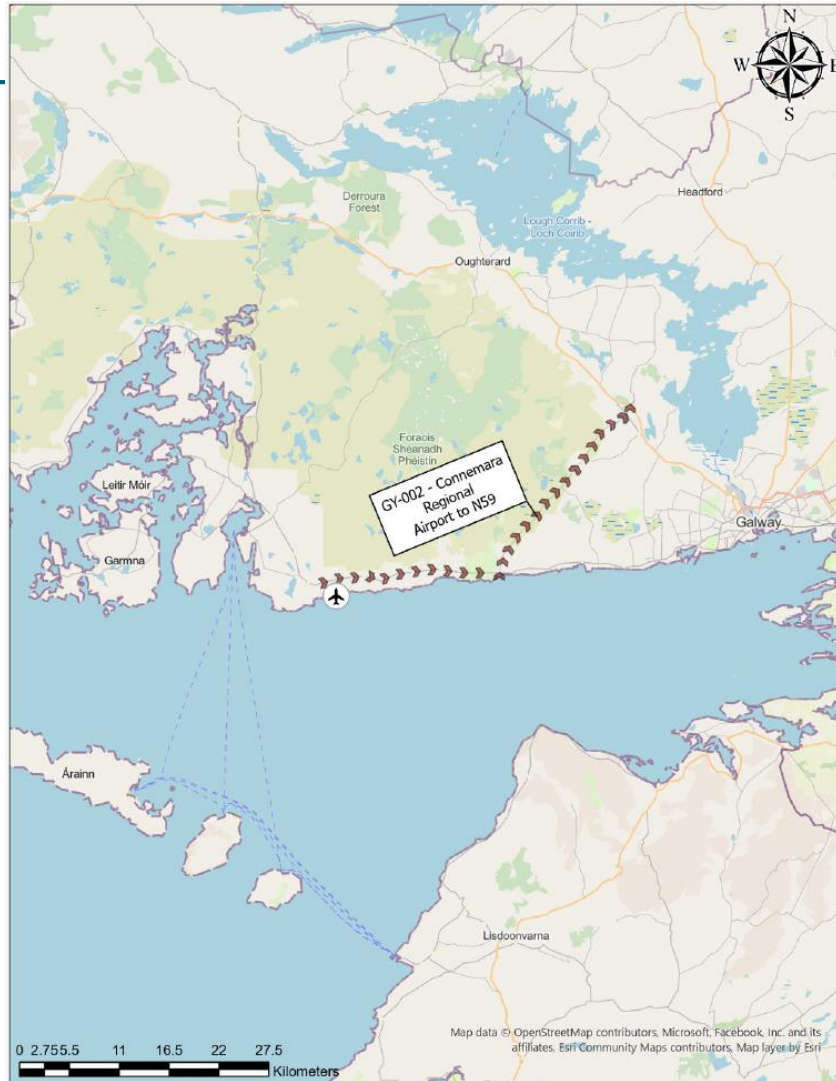
# CIR's Identified Pilot Counties

CRITICAL INFRASTRUCTURE ROUTES IDENTIFIED IN CO. CLARE			
No Identified	21	Approx. Total Network Length	4387 km
Total Length	78.89 km	Approx. % of Network identified as CIR's	1.80 %



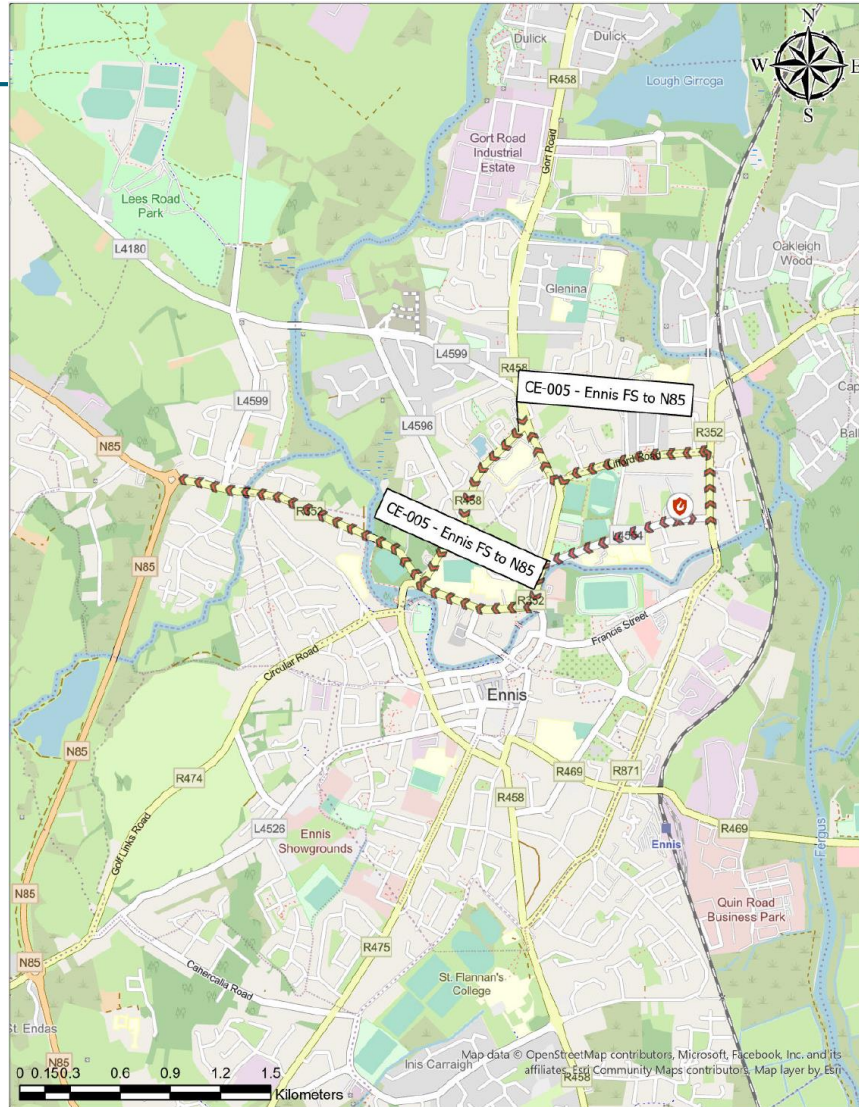
CRITICAL INFRASTRUCTURE ROUTES IDENTIFIED IN Fingal County Council			
No Identified	9	Approx. Total Network Length	1562 km
Total Length	7.78 km	Approx. % of Network identified as CIR's	0.50%







# Easy one ? Connemara Airport to N59

 An Roinn Iompair Department of Transport	Galway County Council	Route No: GY-002	
	Critical Infrastructure Routes	Length: 26.97km	
	Date: April 2024	Roads in Route: L-5207 (LS), R336 L-1320 (LP), L-1313 (LP)	

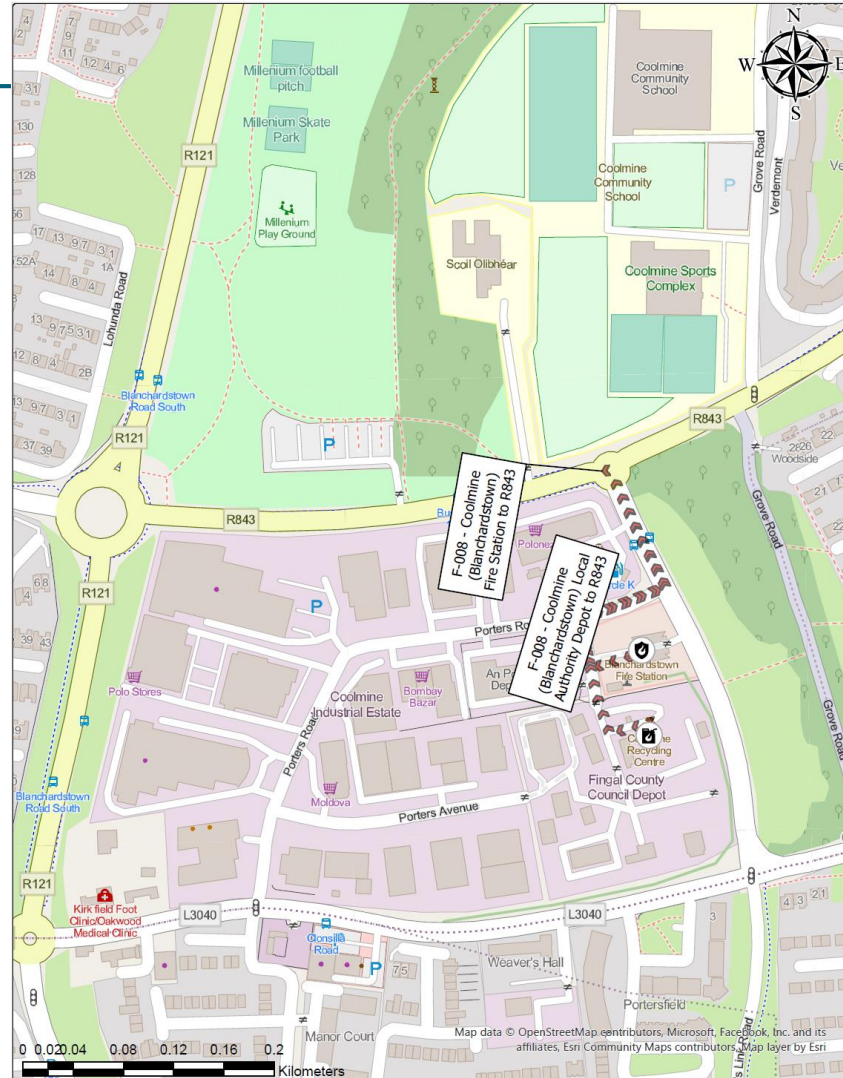




# Multiple, Ennis County Clare

 <p>An Roinn Iompair Department of Transport</p>	Clare County Council	Route No: CE-005	
	Critical Infrastructure Routes	Length: 3.86km	
	Date: March 2024	Roads in Route: R463	



# Fingal, 290m



 <p>An Roinn Iompair Department of Transport</p>	Fingal County Council	Route No: F-008	
	Critical Infrastructure Routes	Length: 0.29km	
	Date: March 2024	Roads in Route: L-30610 (LT), L-7061 (LS)	



## What Next

- Booklets of CIR's are being issued to each LA Review
- Forward corrections back to DoTSO as per the email instructions
- CIR's proposed to be part of the MapRoad AMS

## Funding

Refer to Technical Annex 2 – Prioritisation of Climate Adaptation Projects



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## Thank You

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# ROADS Services Training Group

## LOCAL AUTHORITY ROADS CONFERENCE and EXHIBITION - 2024

Day 1-Session 3-Presentation 2  
James McCrum & Oliver Brennan

Sligo Radisson Hotel, Sligo, May 2024





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# ROADS Services Training Group

## LOCAL AUTHORITY ROADS CONFERENCE and EXHIBITION - 2024

Overview of collision trends and dangerous behaviours

Velma Burns

Research Manager

Road Safety Authority

Sligo Radisson Hotel, Sligo, May 2024

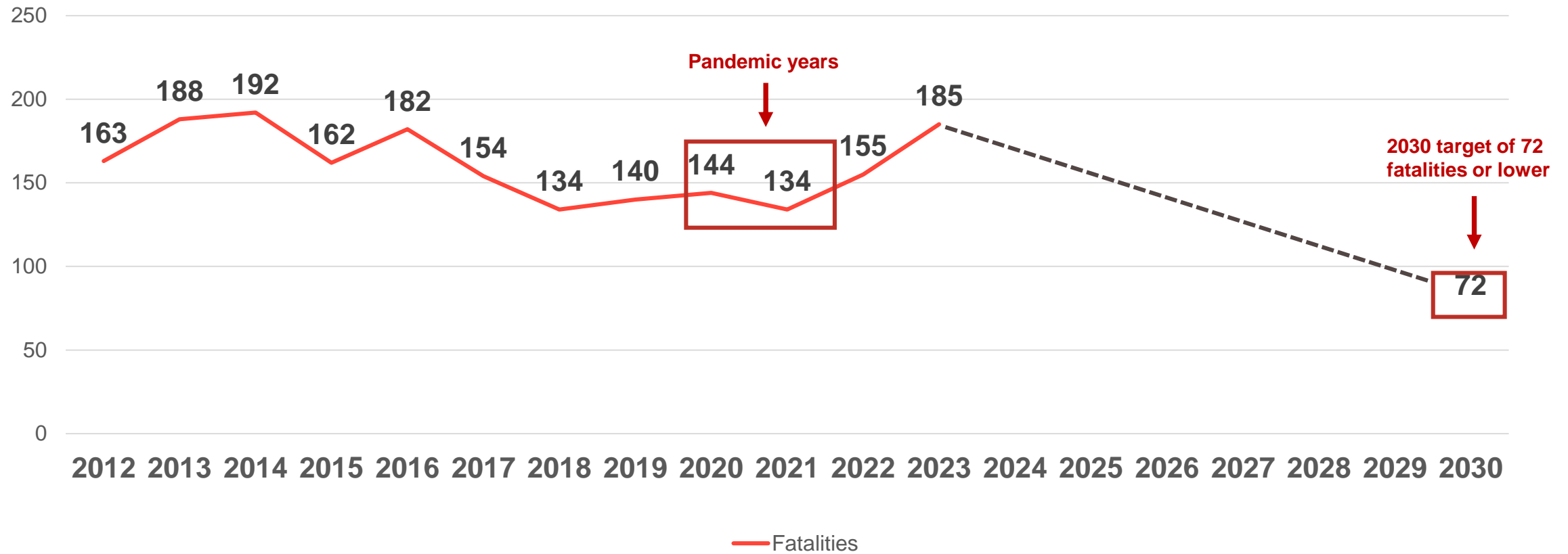


# Presentation outline

- National trends: fatalities and serious injuries
- Profile of collision type: Regional, National and Local Roads
- Overview of dangerous behaviours
- Data sharing progress update



# Long-term trend fatalities




Note: All data for 2020-2023 are provisional and subject to change.

# Summary of fatalities 2023


1 January – 31 December 2023


 Fatalities are highest since 2014 when there were 192 fatalities.


 Average of 15 fatalities a month

 Increasing number of fatalities among passenger, pedestrians and motorcyclists

 A quarter of fatalities were aged 16-25 years

 Almost half (47%) of fatalities occurred between 8pm and 7am

 Almost half (48%) of fatalities occurred between Friday and Sunday

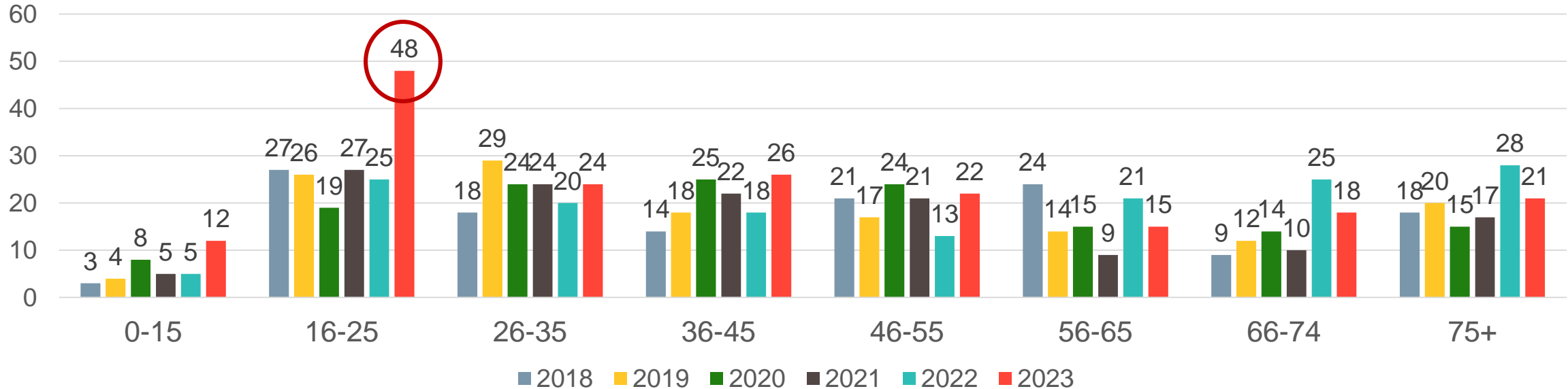
 Approximately 7 in 10 on rural roads, with a speed limit of 80km/h or greater

*Note: All data for 2020-2023 are provisional and subject to change. Fatality figures from January-December used to calculate monthly average.*



# Fatalities by Age Group

## 1 January – 31 December



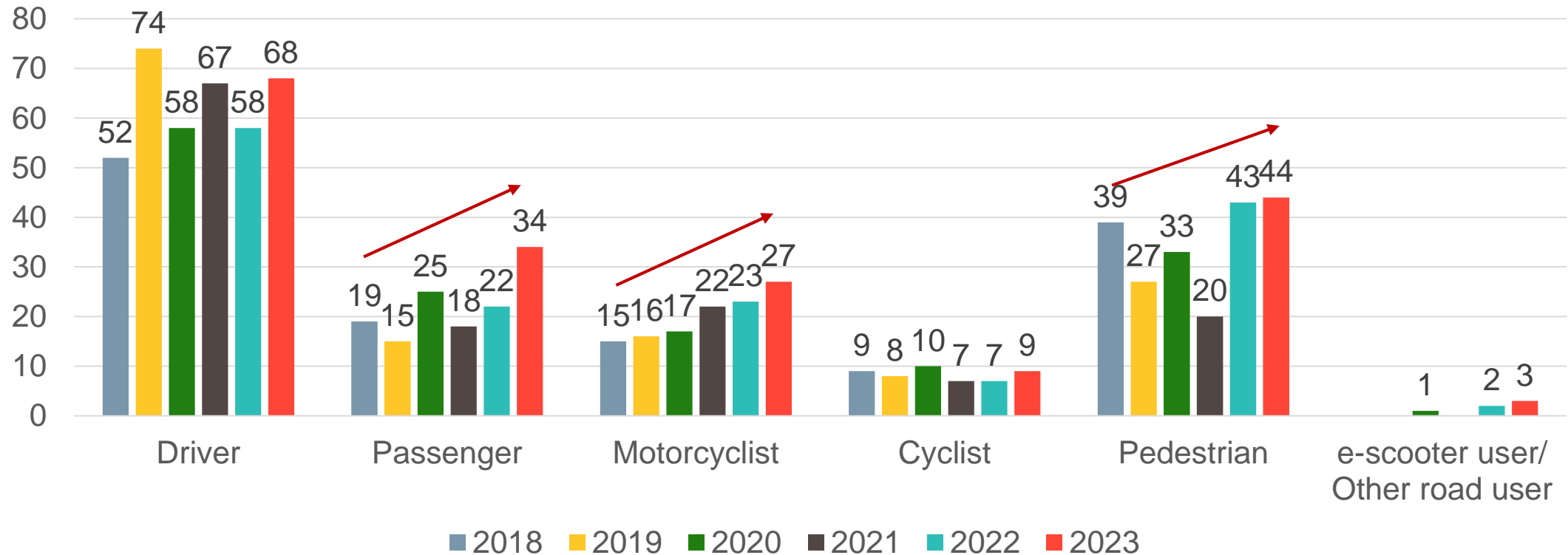
- In 2023, the highest risk age group was those aged **16-25 years (26%)**. Of fatalities, **78% (145)** were **male** and **22% (41)** were **female**.
- Of those 48 fatalities **aged 16-25**, 15 were drivers, 16 were passengers, 8 were pedestrians, 7 were motorcyclists, 2 were cyclists. Of these 48 fatalities 38 were male and 10 were female.

*Note: All data for 2020-2023 are provisional and subject to change.*



# Fatalities by Road User Type

1 January – 31 December



# Fatalities by County

In 2023, Tipperary (16), Cork (15), Dublin (15), Galway (12) and Mayo (12) saw the highest numbers of fatalities. Together they represent 38% of all fatalities.



**185**  
**road**  
**deaths**

**Up 30 on**  
**last year**

**Up to 31**  
**December**  
**2023**



Please note: all figures are provisional and subject to change. Figures as of 25 March 2024

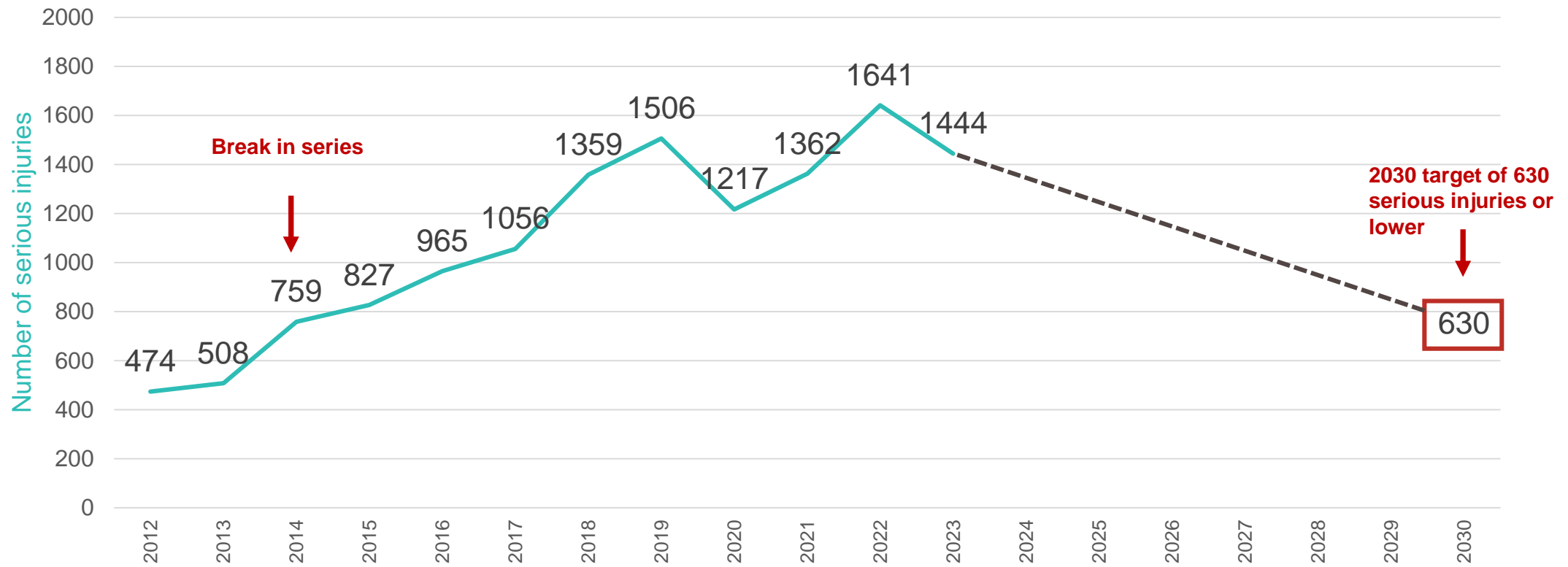




# Long term trend serious injuries

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\*2020-2023 serious injury data is provisional and subject to change. There can be significant fluctuations in serious injury numbers until such time as records are fully updated.

# Serious injuries 2019-2023

## 9 serious injuries for every fatality

Differences versus fatality trends:

- **Road user profile:** similar to fatalities **except for cyclists** (5% of fatalities; 19% of serious injuries).
- **Age profile :** broadly similar, but **greater share of those killed** were **aged 66+ (24%)** compared to those seriously injured (13%).
- **Road type:** Fatalities mostly on **high-speed rural roads** (3 in 4), while **half of all serious injuries on urban roads (53%)**. Peaks among cyclists (8 in 10 on urban roads) and pedestrians (9 in 10 urban roads).
- **Time of day:** More than half (54%) of serious injuries occurred **12pm - 8pm**, (44% of fatalities). Higher proportions of fatalities between **8pm and 4am** compared to serious injuries (33% vs 22%).



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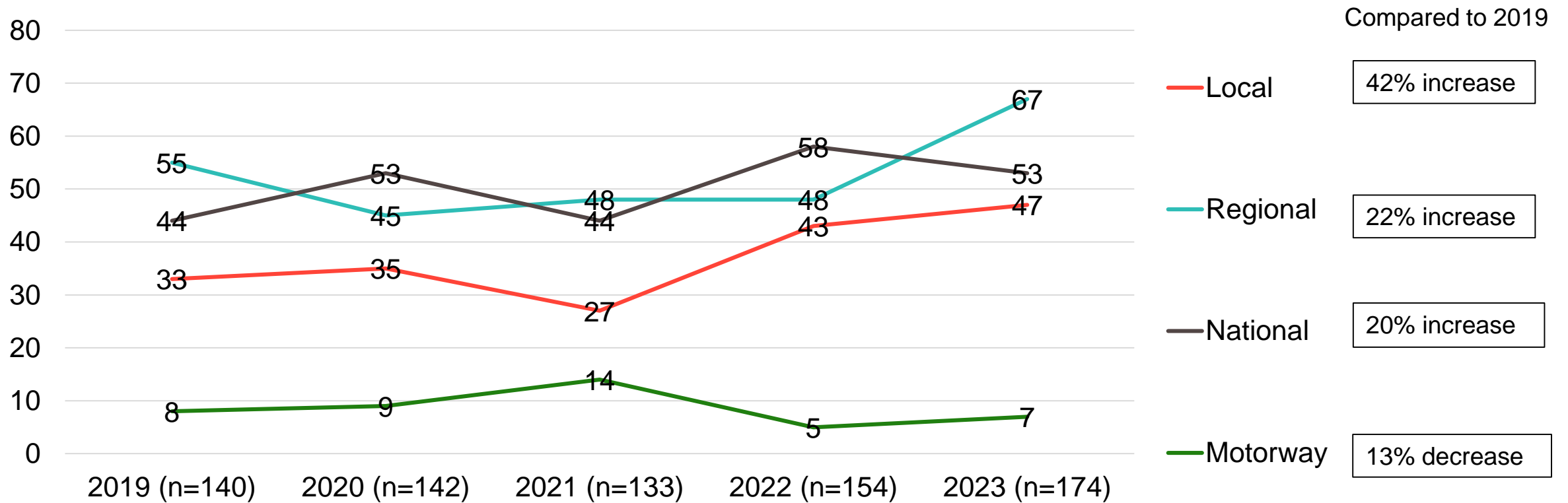
# Fatal and serious injuries by collision type

Regional, national and local roads.

# Fatalities by road type over the past five years



## Deaths on Regional and Local roads highest in 2023 compared to the previous 4 years



Figures are provisional and subject to change. Road Type known for 2 fatalities in 2020, for 1 fatality in 2021, for 1 fatalities in 2022, and for 11 fatalities in 2023 which are not included in the graph above.

# Analysis of Primary Collision Type (PCT)

e.g. head on; non-motorised users; vehicle to vehicle; single vehicle collision; other



## Regional roads



## National roads



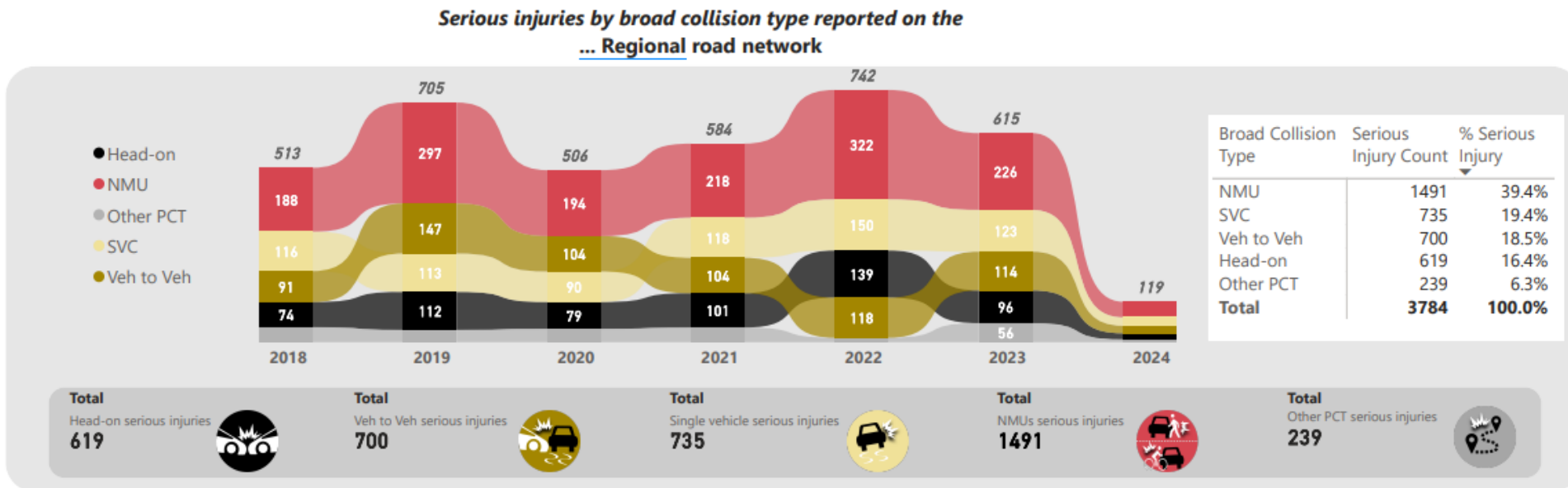
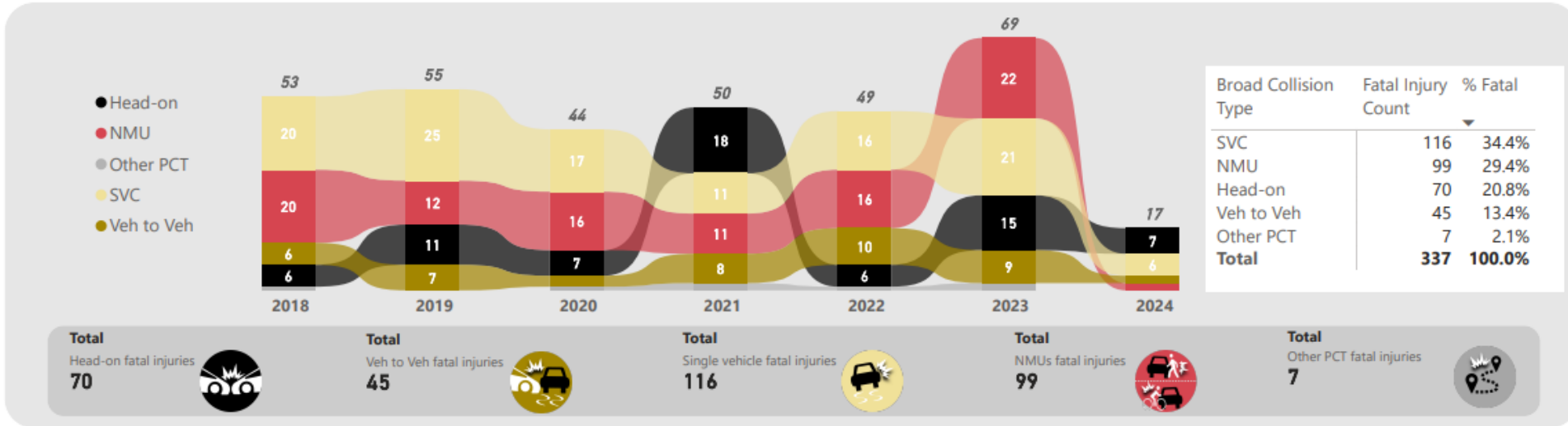
## Local roads

- **Single vehicle collisions (SVC)** dominant feature in fatalities over past 6 years
- **Non motorised users** represent largest share in 2023
- Compared to 2022:
  - Increase in fatalities in **Head-on collisions** (+9), **NMU** fatalities (+6) and fatalities in **SVCs** (+5).
- Greatest share of **fatalities** in **head-on collisions**, while greatest share of **serious injuries** in **vehicle to vehicle collisions**.
- **SVCs** increasingly dominant in fatalities on L roads.
- Greatest share of **fatalities** in **SVCs**, while greatest share of serious injuries among **NMU**.

Source Tii 16 April 2024.

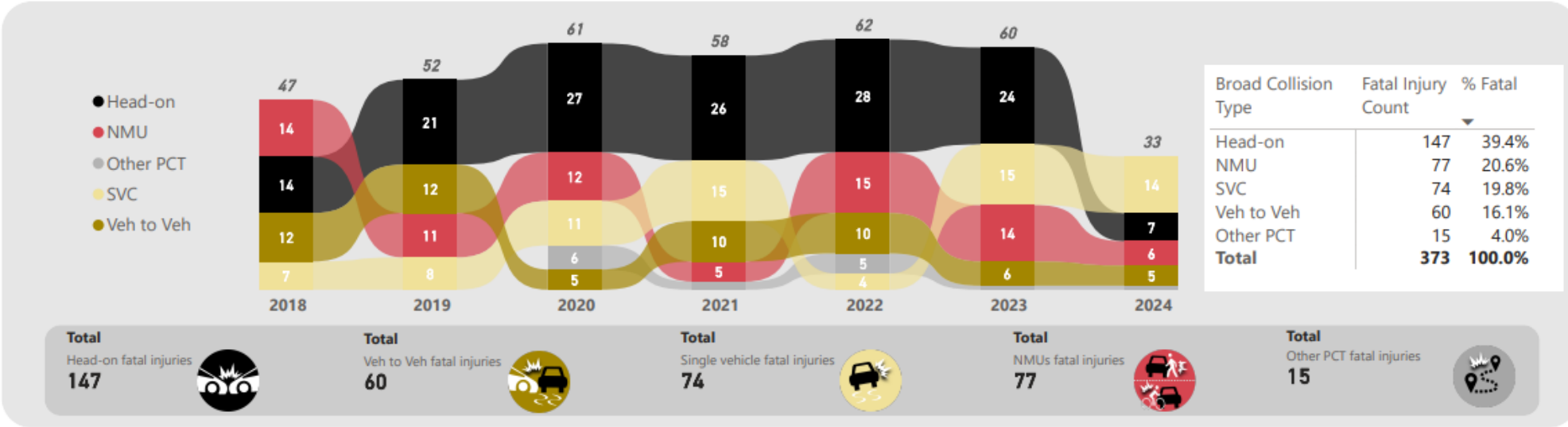



# Fatal injuries and serious injuries by broad collision type on the Regional road network



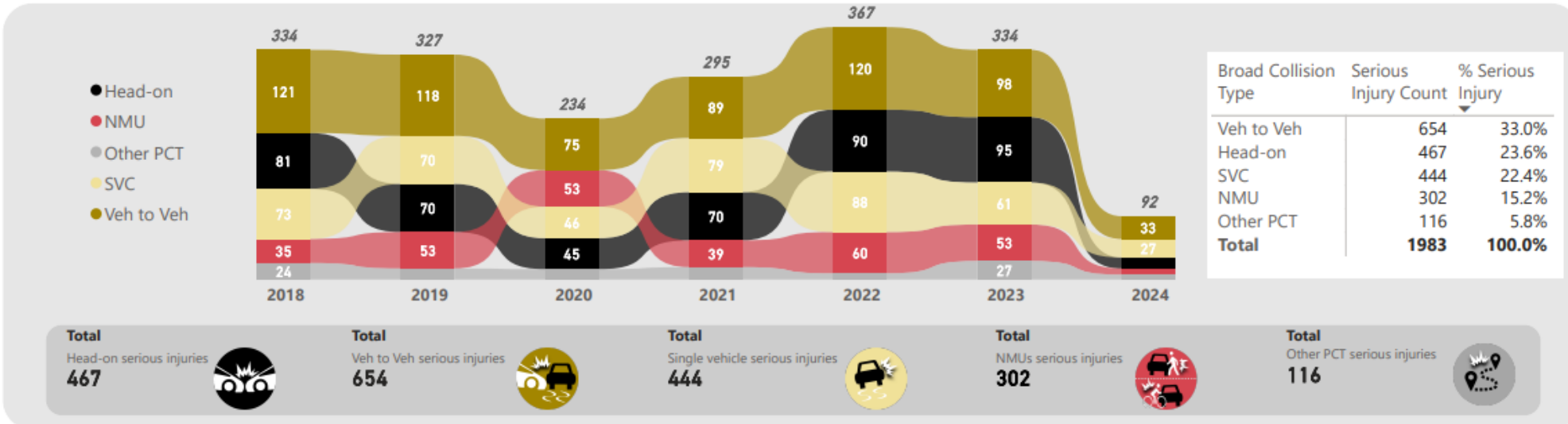
# Fatal injuries and serious injuries by broad collision type on the National road network






Report dated : 16/Apr/2024



**Total** Head-on fatal injuries **147**  **Total** Veh to Veh fatal injuries **60**  **Total** Single vehicle fatal injuries **74**  **Total** NMUs fatal injuries **77**  **Total** Other PCT fatal injuries **15** 

## Serious injuries by broad collision type reported on the ... Motorway & Primary & Secondary road network

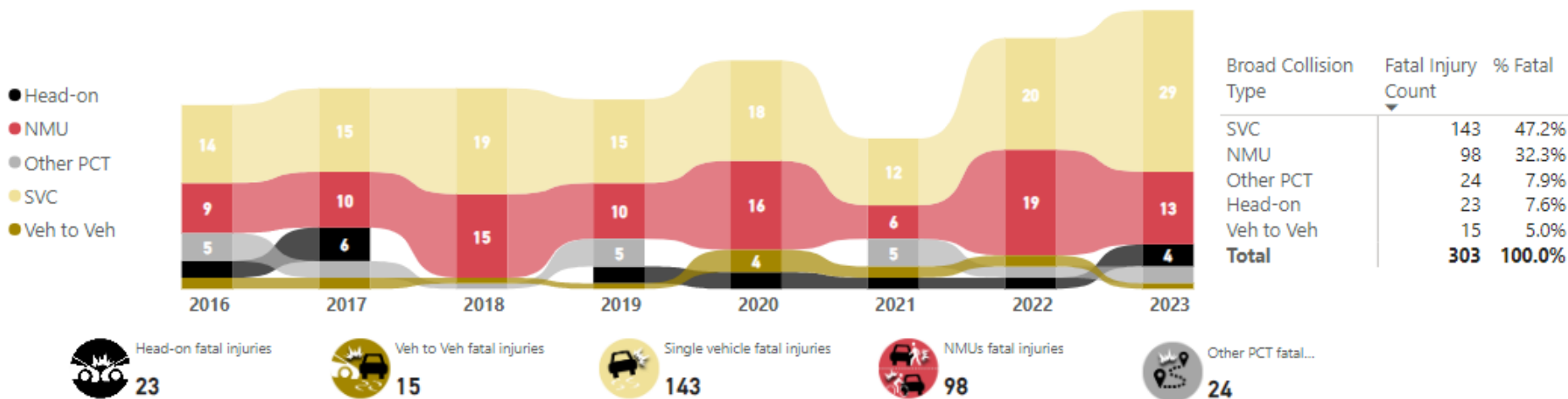


**Total** Head-on serious injuries **467**  **Total** Veh to Veh serious injuries **654**  **Total** Single vehicle serious injuries **444**  **Total** NMUs serious injuries **302**  **Total** Other PCT serious injuries **116** 

# Fatal injuries by broad collision type on the Local and not defined road network

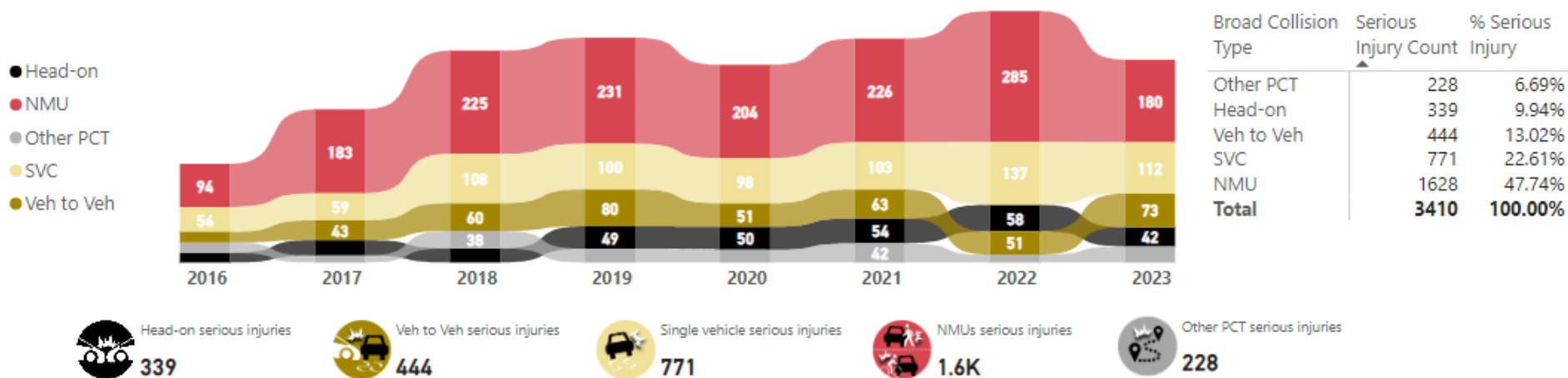


Injuries reported along the Local & Not Defined network



## Serious injuries by broad collision type

Injuries reported along the Local & Not Defined network





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# Overview of dangerous behaviours

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# Intoxicated driving and non-seat belt wearing

# Intoxicated driving - Alcohol

## Self-report survey data

- Across studies, on average **1 in 10** drivers surveyed drove after consuming any alcohol (12 months)
- **Social acceptability** of drink-driving has increased since 2019
- 1 in 4 motorists agree that:
  - **Driving short distances** after having a drink is acceptable
  - They may have been **over the limit** when driving **the morning after** a night out
  - Much higher levels among those who admit to drink driving

# Non-seat belt wearing

## Observational, self-report and collision data

- A **decline** in drivers and front seat passengers wearing seat belts in observation studies
- **Highest level of rear seat** passengers wearing a seat belt since first survey in observation studies
- Those under 45 years reported higher levels of **not wearing a seat belt** in all seating positions compared to those 45+ (30 days)
- 1 in 5 drivers **do not insist** that passengers in the rear seat wear a seat belt
- On average **1 in every 4** drivers and passengers killed were not wearing a seat belt

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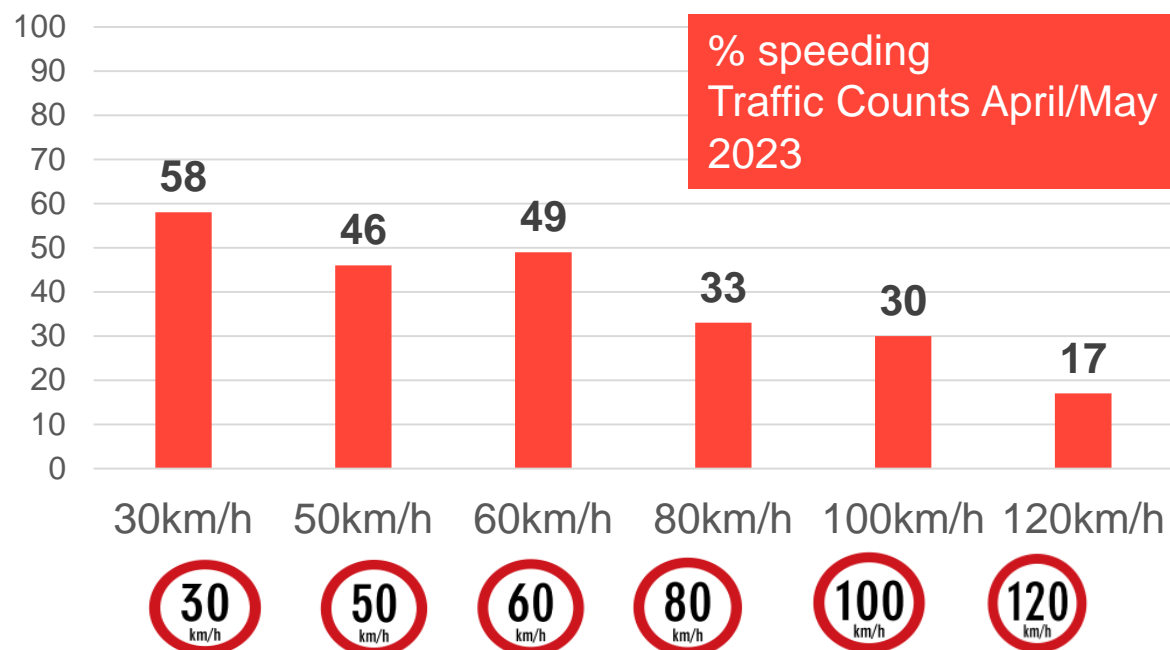
# Speed

# Speeding

## Traffic Count Study

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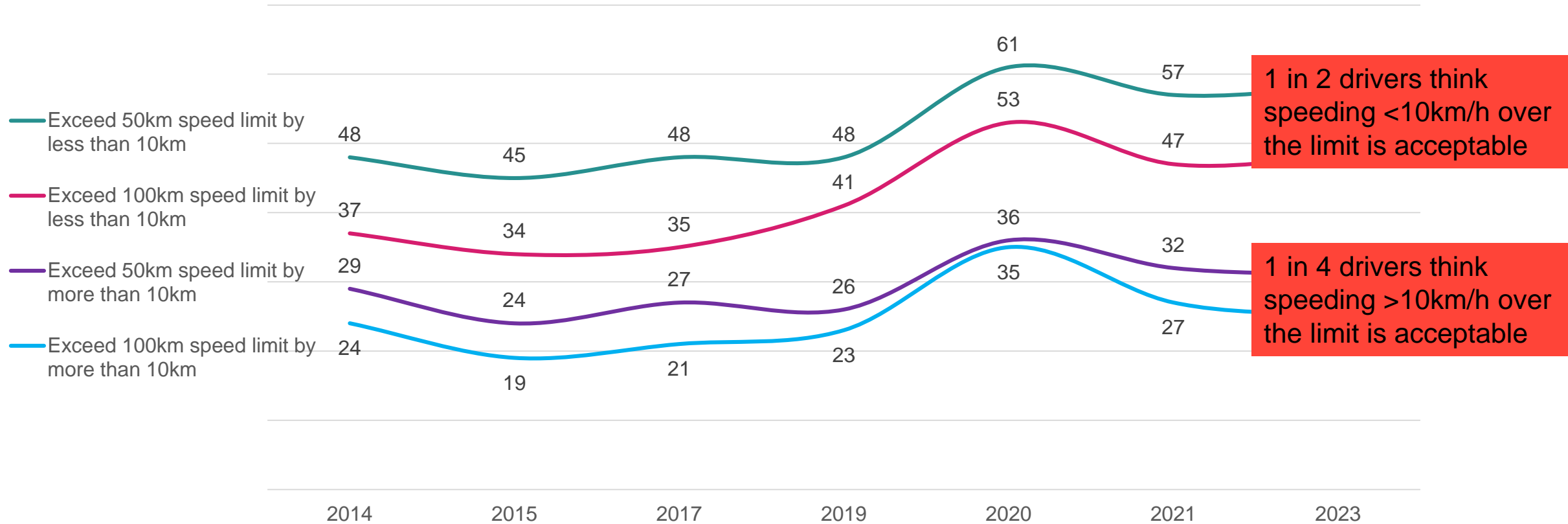


- On all road types non-compliance highest between 8pm-8am, specifically between 4am-8am
- Majority of non-compliance on all road types exceeded the speed limit by up to 10km/h

- 80% of HGV drivers exceed the speed limit on 100km/h roads (limit 80km/h).

# Speeding – levels of self-reported behaviour

Driver Attitude and Behaviour (DAB) surveys, Base: All Motorists (1,000+)



# Topline findings: Understanding urban speeding

In person and online focus groups with drivers



Trinity College Dublin  
Coláiste na Tríonóide, Baile Átha Cliath  
The University of Dublin

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- ❑ Perception that speeding is **not a problem** in urban areas – traffic dictates speed, fewer people killed on urban roads.
- ❑ **Time pressure** – frustration with traffic jams/calming, making-up for perceived lost time.
- ❑ **Habit/reinforcement** – e.g. 'The more people do it and get away with it, the more likely they are to do it again'.
- ❑ **Self-serving/self-centredness** – don't consider impact of their actions on other road users.





# Topline findings: Understanding urban speeding

In person and online focus groups with drivers



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The University of Dublin

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- ❑ **Lack of knowledge/understanding** – don't know what the limits are, and/or the rationale for speed limits, insufficient education about speeding.
- ❑ **Unintentional/accidental speeding** – sudden changes in speed limit with minor road environment changes.
- ❑ **Peer group influences** – younger drivers tend to speed because their peers are 'egging them on'.



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# Impaired driving

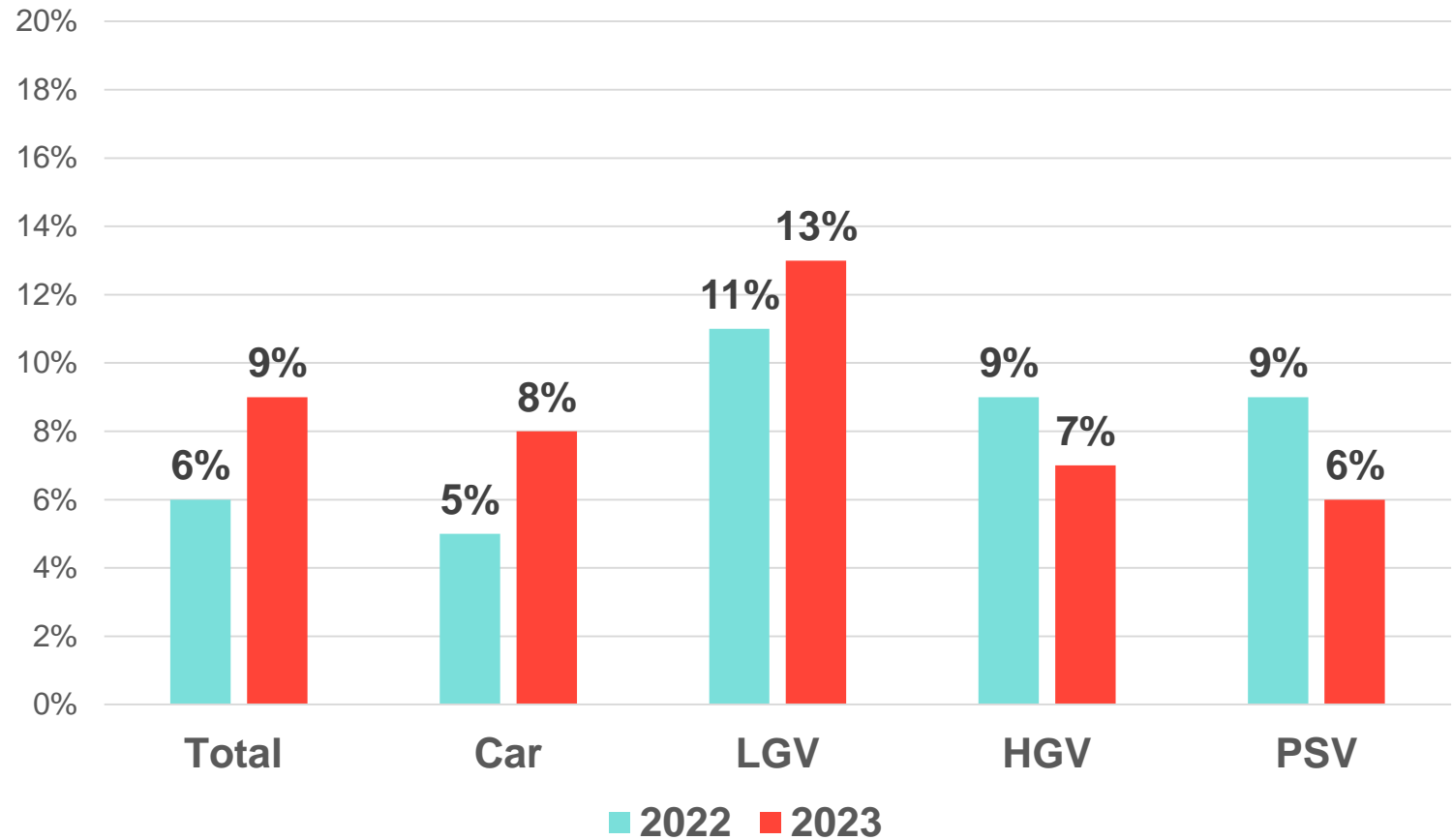
Mobile phone use

# Mobile Device Usage

## Observation survey

- Almost 1 in 10 motorists using a mobile device.
- Consistent across urban roads, rural roads, and motorways

Mobile device usage (mobile phones and other mobile devices) -  
20,551 vehicles at 145 sites  
Fieldwork was conducted in September and October 2023



145 sites in study  
Traffic Counts used to  
extrapolate number of  
vehicles with distracted  
drivers

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Rock Road, Dublin City, Urban Road  
**Thu 5 Oct,**  
**mobile phone usage: 12%**  
**Estimated traffic count 90 mins: 702**  
**vehicles**  
**84 drivers distracted**

# Literature review: Understanding driver mobile phone use



OLLSCOIL NA GAILLIMHE  
UNIVERSITY OF GALWAY

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Two processes linked to driver mobile phone use identified, both of which are present concurrently and interact:

## 1. Controlled cognitive processing

Drivers intend to use their phones, doing so deliberately, and because of conscious decision-making. The behaviour derives from:

- High self-efficacy – e.g., I believe I can handle the car safely while using the phone.
- Low risk perceptions – e.g., I won't get caught.
- Normative influences – e.g., belief others use their phones all the time.
- Justifications – e.g., I only use my phone if it is important to take the call.

## 2. Uncontrolled cognitive processing

Driver behaviour linked to unconscious processes derived from habit formation, Fear Of Missing Out ('FOMO'), smart phone dependence (aka 'addiction'). This dependence is present across all aspects of life, and is not restricted to in-vehicle.

# Topline findings: Understanding young driver mobile phone use

## Online focus groups with drivers aged 18-24



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- ❑ **Normative influences:** All drivers use phones in-vehicle, regardless of age or gender (according to participants). Not helpful to focus on young drivers. Professional drivers viewed as biggest culprits.
- ❑ **Cognitive justifications:** 'I'd only send a message if it was a priority – to my parents or girlfriend', 'I'd only do it on a rural road I knew well', 'I'd only do it in slow moving traffic in town'.
- ❑ **Risk perceptions:** 'Close to zero chance of being caught'.
- ❑ **Dependence:** 'FOMO is a real thing', 'I think it is addiction to be honest.'
- ❑ **Not all behaviours are equal:** e.g., use (navigation, texting, music etc.) and context (stopped on red vs. moving in traffic). Doesn't help to focus on 'mobile phone use' in general.
- ❑ **Inconsistency in how different technologies are regulated** – leads to a lack of credibility, not consistent to ignore in-vehicle distractions caused by increasingly complex infotainment systems and focus only on driver behaviour/mobile phone use.

# In summary

- Evidence shows **concerning engagement** across drink-driving, non-seat belt wearing, speeding and driver mobile phone use.
- **Social acceptability of drink-driving** remains a concern.
- The **peak** in self-report speeding engagement and acceptability observed during 2020 has not returned to pre-COVID levels.
- **High risk groups**: male, under 35, those who drive for work.
- **Common themes** emerging from the qualitative research include: normative/peer influences, lack of enforcement, subjective justifications.
- Findings from the completed **qualitative studies** will inform policy recommendations in addressing urban speeding and driver mobile phone use.

# Update on data sharing

## Ongoing consultation

### Action 62

Provide timely and appropriate road traffic collision data to local authorities, and agencies with responsibility for road improvement and maintenance, to inform their work.

- The RSA previously shared **8 key data fields** with the LGMA and RMO, who then made this information available on MapRoad. However, the CCMA advised that that arrangement should not continue until appropriate data governance procedures are implemented.
- The **Data Enabler Group (DEG)**, established to support delivery of the government Road Safety Strategy, have prioritised activities to formalise the development of Data Sharing Agreements (DSA) between relevant Road Safety Strategy partners, including the LGMA and RMO.
  - The RSA has consulted with AGS to agree the data fields to be shared with the RSA (necessity and proportionality).
  - The RSA has consulted with the LGMA and RMO (on behalf of the Local Authorities) on data requirements in tandem.
  - The consultation in relation to data sharing is ongoing with the Data Protection Commissioner led by the DoT.
  - A Ministerial Direction will be required for the RSA and an amendment to the Roads Act for the Local Authorities to lawfully receive the data.
  - Resolving current data sharing challenges has been designated a Ministerial priority.





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# Appendix

# Fatalities by County

In 2023, Tipperary (16), Cork (15), Dublin (15), Galway (12) and Mayo (12) saw the highest numbers of fatalities. Together they represent 38% of all fatalities.

County	2019	2020	2021	2022	2023	Total
Carlow	2	3	0	0	3	8
Cavan	3	2	5	5	6	21
Clare	5	3	2	7	6	23
Cork	14	22	8	13	15	72
Donegal	8	10	7	8	10	43
Dublin	19	20	20	14	15	34
Galway	7	5	12	6	12	42
Kerry	6	9	6	8	10	39
Kildare	4	4	7	4	3	22
Kilkenny	6	4	2	9	4	25
Laois	1		2	3	3	9
Leitrim	1	1	0	2	4	8
Limerick	9	4	5	10	7	35
Longford	1	0	3	2	2	8
Louth	4	9	7	8	7	35
Mayo	3	5	5	5	12	30
Meath	7	8	14	7	7	43
Monaghan	2	3	5	6	7	23
Offaly	5	4	0	4	7	20
Roscommon	3	5	2	4	6	20
Sligo	1	2	1	6	4	14
Tipperary	13	7	10	7	16	53
Waterford	3	2	1	3	3	12
Westmeath	3	4	2	3	6	18
Wexford	7	7	7	9	3	33
Wicklow	3	1	1	2	7	14
<b>Total</b>	<b>140</b>	<b>144</b>	<b>134</b>	<b>155</b>	<b>185</b>	<b>758</b>





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## RSTG Conference 2024 15<sup>th</sup> May - Day 1

### Networking \ Exhibition & Coffee Break

We will resume at 16.00 pm

Session 4-Green Public Procurement & Nature Base Solutions

#### Chair Marcus O'Connor

16.00-16.20	Green Public Procurement	Aoife Sugrue - Cork County Council
16.20-16.40	Nature Based Solutions	Averil Gannon - DHLGH

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